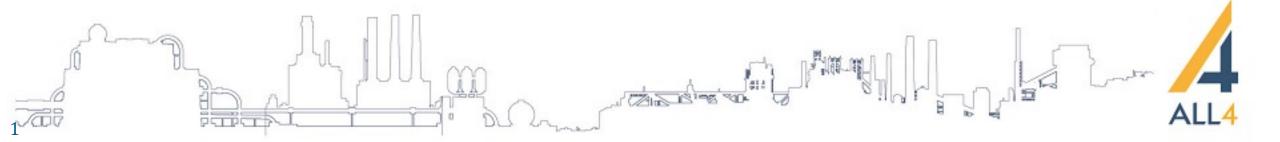
# What You Need to Know About Environmental Justice

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### Logistics

- Thank you for attending!
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  - Please enter your questions in the text box
  - We'll address all of the questions at the end
- Will I get a copy of the slides?
  - Yes, we will post a recording of the webinar and a copy of the slide deck on our website. A link will also be emailed to participants



# Today's Agenda

- Defining Environmental Justice (EJ)
- Biden administration plans and activities
- Current federal enforcement options
- EJSCREEN
- State programs
- Examples of EJ impact on permitting
- How to prepare / What's next?





#### What is Environmental Justice?

There are several definitions of Environmental Justice from state to state, but EPA's official definition is:

"The fair treatment and meaningful involvement of all people regardless of race, color, national origin, or income with respect to the development, implementation, and enforcement of environmental laws, regulations, and policies."





#### **Biden Administration – New Focus**

- 1/27/21 Executive Order (EO 14008), Environmental Justice a key facet of the administration's environmental policy
- EO defined an "All of Government Approach". Environmental Justice and climate change impacts considered as part of all government activities
- "Justice 40" plan, targets clean energy investments: goal of delivering 40 percent of the benefit to overburdened communities
- "Environmental Justice Mapping and Data Act" introduced: legislative framework, and funding to support EO 14008
- Commitment to use a more integrated approach using EJSCREEN as the primary tool for identifying EJ areas



### Biden Administration – New Focus (cont<sup>6.7</sup>)/2021

- White House Environmental Justice Advisory Council (WHEJAC)
   first virtual public meeting on 3/30/21
  - Primary focus was EJ aspect of the 1/27/21 "all of government" executive order
- On May 13<sup>th</sup>, WHEJAC approved recommendations advancing core parts of the Biden EJ Agenda and the Justice 40 plan:
  - Define aspects of what is an overburdened community, what is considered an investment, and what is considered a benefit
  - Recommendations will be the basis of the administration's final policy



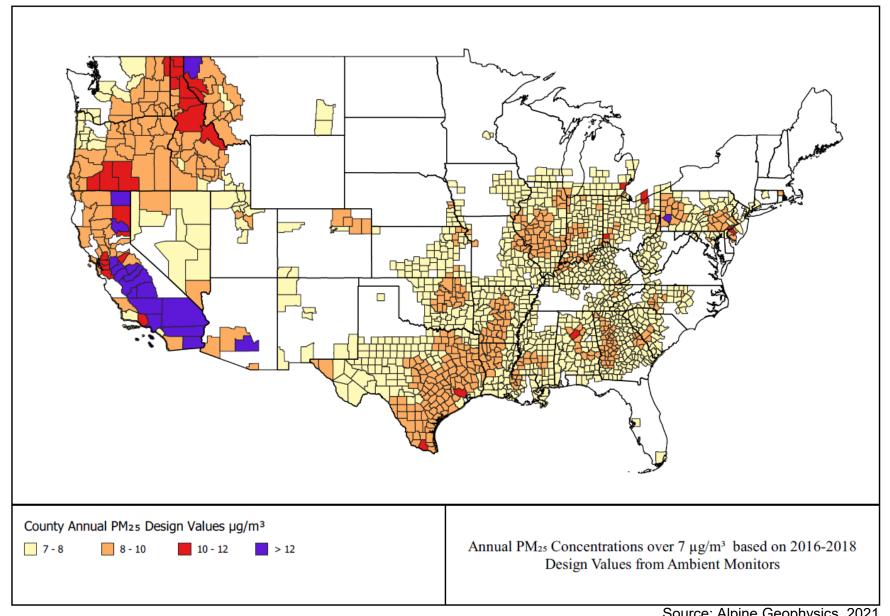
#### **Clean Future Act**

Draft CLEAN Future Act legislation introduced on March 2nd:

- Defines an overburdened census tract:
  - Has a greater than 100 in 1,000,000 total cancer risk, or
  - Has an annual mean concentration of PM $_{2.5}$  of greater than 8  $\mu$ g/m $^3$ , over the most recent 3-year period In 2019, the national average was 7.65  $\mu$ g/m $^3$ !
- After enactment, no permit shall be granted for a proposed major source in an overburdened census tract
- After January 1, 2025, no permit renewal for a major source in an overburdened census tract



# US Annual PM<sub>2.5</sub> Concentrations (2016-2018)



Source: Alpine Geophysics, 2021

### Civil Rights Act of 1964

#### Title VI of the Civil Right Act states:

"No person in the United States shall, on the ground of race, color, or national origin, be excluded from participation in, be denied the benefits of, or be subjected to discrimination under any program or activity receiving Federal financial assistance."



- Possible avenue for EPA to pressure states on EJ issues
- Threat of lost federal funding
- Ex: Missouri DNR / Kinder Morgan case related to 3/2020 permit



# Clean Air Act (CAA) Section 303

- Section 303 of the CAA: Emergency Powers
  - Imminent and substantial endangerment to public health/welfare/environment
  - Allows for immediate shutdown of suspect source
  - Shutdown order in effect for no more than 60 days
- Rarely invoked, but twice in May 2021
  - Limetree Bay Virgin Islands petroleum refining
  - May 14<sup>th</sup> 303 order: halt operations
  - Four 2021 incidents, oil droplets from flare, H<sub>2</sub>S, SO<sub>2</sub>
  - Full audit of environmental staff, operations, processes and equipment mandated



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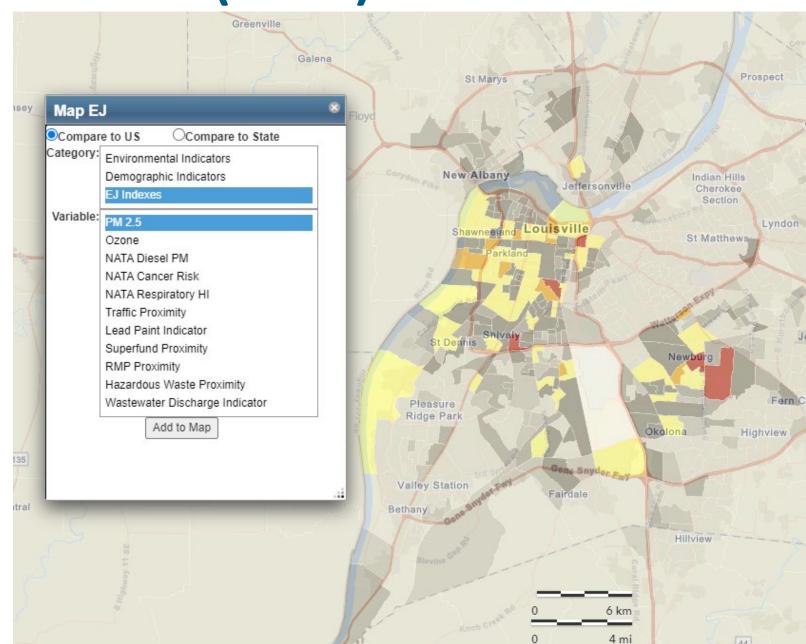
#### **EJSCREEN**

- EJ mapping tool combining environmental and demographic indicators on visual display
- Covers all of United States
- 11 Environmental Indicators: air toxics, particulate matter, ozone, traffic volume, lead paint, proximity to hazardous waste facilities, etc.
- 6 Demographic Indicators: % low income, % people of color, % less than high school educated, under age 5, over age 64, non-English speaking



# **EJSCREEN (cont.)**

 Environmental Indicators (EI) and **Demographic Indicators** (DI) cross-referenced to generate 11 EJ Indices, one for each El. Can be used to classify communities as overburdened



OUR ENVIRONMENTAL

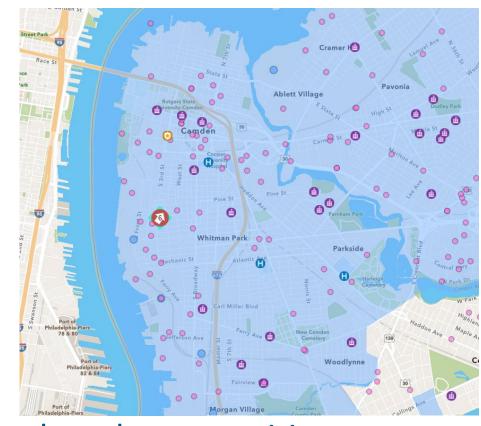
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#### **State Programs**

- ALL4 is tracking state and federal EJ issues for several trade organizations
- Includes outreach to all 50 states and US EPA to gather data on what EJ activities are under way or planned
- Work product is a living document with information by state on their regulations, programs, EJ contacts, and rulemaking plans.
- Initial findings include:
  - 10 states with active EJ policy or rulemaking in progress
  - 16 with some EJ statements or outreach programs but no rulemaking yet
  - 24 with no EJ policy or plans in development
  - Many states utilize EJSCREEN to track overburdened communities within their state

### **State Programs: New Jersey**

- First state to require, via legislation, evaluation of EJ for permit applications
- NJ has their own mapping tool to identify overburdened communities and all sources, major and minor, nearby
- EJ Legislation was signed in Fall 2020 to take effect in January 2021, not technically codified yet but already in practice
- <u>All</u> permits, including renewals, located in overburdened communities, are subject to public comment period of 60 days (formerly 30) and potentially hearings



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### **State Programs: California**

#### New legislation just proposed: AB1001 would:

- Use EJ indicators during siting and permit applications
- Require the state to publish and maintain a list of overburdened communities
- Mandates the upgrade of CalEnviroScreen, the state's proprietary EJ screening tool
- By July 2022, all permit applicants must perform an Environmental Justice Impact Statement (EJIS), conduct a public hearing in the overburdened community, and submit the EJIS to the permitting agency, which would then deny, or require additional conditions to the permit if it determined that the overburdened community will be impacted more than others



### Environmental Justice Permit Challenge 526/2021

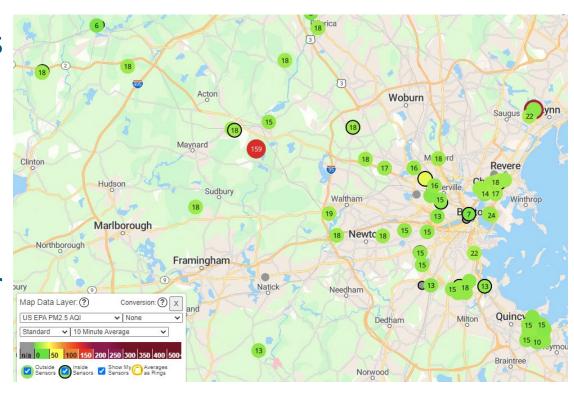
While most states don't have formal EJ rules related to permits, there are numerous examples of EJ issues impacting projects:

- In Illinois, on EPA recommendation, Illinois EPA and the governor have suspended an already granted permit for further EJ review
- In Pennsylvania, a greenfield gas-fired power plant project received a draft permit after 2 years of delays and has an additional meeting around EJ scheduled in addition to the official permit application hearing
- Recent opposition to Alabama draft air permit around EJ issues resulted in concessions to reach a settlement



# **Public Awareness / Activism**

- Public activism around industrial projects is at an all time high
- EJ concerns provide a wide lane for intervener attacks
- Proliferation of hand-held, inexpensive monitors allows public groups to do their own monitoring
  - Purple Air
  - Data accuracy question
  - Context





#### What's next in EJ?

- Biden administration continues to appoint staff with expertise in EJ within EPA and other government agencies
- Virtually all communications related to environmental policy intertwine EJ and Climate Change
- May 27<sup>th</sup> deadline for agencies to submit compliance plans for the Justice 40 initiative
- TRI to be updated to make it easier for communities to access data
- EJSCREEN to be enhanced, perhaps like the CA tool. Next release planned for December





### **Future Requirements?**

- Additional air modeling, potentially against more stringent standards than normally required
- Fence line monitoring of select toxics and/or PM<sub>2.5</sub>
- Environmental Justice impact studies
- Additional permit requirements
- Additional public hearings and outreach programs
- Longer public comment periods and permitting delays



### How should you prepare?

- Keep tabs on regulatory and policy developments
- Know your facilities' Environmental Justice footprint: Are your plants close to overburdened communities? What does EJSCREEN output look like around your facilities?
- Do your facilities have good relationships with neighbors? Plan to factor in time for community outreach before any expansion projects at those facilities, expect comments on the permit.
- □ Keep accurate records and improve your inventory of emissions for "hot topic" pollutants ex.: PM<sub>2.5</sub>, air toxics, etc.
- Consider performing your own risk analysis as part of project planning, prior to submitting the permit application via air dispersion modeling or monitoring



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#### **Questions or Comments?**

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